



Roskilde University

# Universities and quality development

From Quality Assurance to Quality Culture –  
an european experience

Tohoku University, Sendai, Japan  
Jan.2012

Henrik Toft Jensen

Roskilde University and IEP

Andree Sursock EAU and IEP



Roskilde University

# Universities and quality development

From Quality Assurance to Quality Culture –  
An european experience

- 1) Quality at universities
- 2) Institutional Evaluation Programme of European University Association
- 3) Bologna Process



# Universities and quality development

- It is all about quality at universities, the highest level:
  - Quality in education
  - Quality in research
  - Quality in other services to the society
- But quality awareness?
- Quality in work?



# Universities and Quality Development

- What is quality?
- One knows always quality when it is there
- Quality has to be measured against standards
- (( But you get always what you measure and nothing else?))
- There have to be procedures it is easier
- It is time costly, less teaching and research
- 
- Quality has to be controlled by the leadership
- Quality has to be a common culture



# Universities and quality development

- Quality in other spheres: Architecture.
- Churches and cathedrals.
- Quality is: Many pillars and arches with summitry and repetition creates big impressive room
- The same at all places becomes boring
- Quality is also the unexpected:
  - The face of a devil behind a pillar
  - stone birds at an arch



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# Universities and quality development

- Quality control
- Quality assurance
- Quality Culture
- Creativity in education and research



# Universities and quality development

- European area of higher education:
- E- four: Universities EUA, polytechnic EURASHE, students ESU and quality assurance agencies ENQA
- Bologna process 3+2+3
- ECTS European Credit Transfer system
- European standards and guidelines
- Learning outcome
- Qualification framework
- Quality Forum
- European register for Quality Assurance Agencies EQAR



# Universities and quality development

- Who are responsible?
- The university - the president. BUT
- Governmental control are often a part of daily life (taxpayer used as argument)
- Governmental agencies, takes over?
- Evaluations Supportive?
- Accreditations Conviction: yes or no
- Rankings Competition
- Programmes/Institutions



# Universities and quality development

## Internal structures, processes and activities:

- A quality awareness and culture at the university
- Students in the programme committees.
- Student questionnaires.
- Self evaluation reports
- Teacher meetings concerning the development of the program.
- Statistics: drop out - Why? Completion of study.
- Awareness of learning outcome for the students
- Annual quality report from each study program



# Universities and quality development

## Internal structures, processes and activities2

- Responses from the labour market, but they are looking for actual needs, the university for the needs of future.
- Information flows: Students, staff and leadership
- Numbers of scientific publications, Citation index.
- Services to society

# Universities and quality development

- Create an organisation:
- The duty of the President =? Quality officers
- The duty of the head of department
- Involvement of staff and students
- Fora for exchange of experiences
- External support:
- Other universities
- Rectors conference
- Quality assurance agencies ???



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# Universities and quality development

## Institutional Evaluation Programme



# Universities and quality development

- EUA institutional evaluation programme
- An international perspective
- Peer review
- Critical but supportive
- Evaluated 300 European universities and other institutions of higher education (polytechnics, art schools, police and military academy) since 1994.
- 8 university systems
- Universities in South America, Africa, Middle East and Japan.



# Universities and quality development

- 4 key questions:
- What is the university trying to do?
- How is the university trying to do it?
- How does the university know it works?
- How does the university change in order to improve?

Capacity to change or strategic capacity



# Universities and quality development

- Methodology of EUAs evaluation program:
- Universities should themselves ask for an evaluation
- 1.step: Self evaluation with help of a template
- 2.step: First visit. Team: 3 peers, a student, a secretary
- 3.step: Coordinating notes among the evaluation team
- 4.step: Second visit by the team
- 5.step: This is finalised with an oral evaluation report
- 6 step: A written evaluation report
- 7 step: A follow up visit, if the university ask for it
-



# 1.IEP Distinctive features (1)

- Main objective: to strengthen institutional autonomy and strategic capacity
- Based on *fitness for purpose* but also examines *fitness of purpose* (does the institution have a realistic strategic plan given its resources, etc?)
- ⇒ No single definition of excellence linked with the objectives of the institution.
- ⇒ A methodology that is applicable to all types of higher education institutions





# 1. IEP Distinctive features (2)

- Emphasis on the *self-evaluation* phase – as an opportunity for improving internal quality processes
- Improvement orientation – supporting the institution in developing its strategic goals and internal quality processes
- International: (no national expert on a team)
- Peer review
- The team acts as a mirror for the university
- Not linked to allocation of funds or short-term control function on behalf of public authorities



## 2. Institutional Evaluation Programme (1)

### **Focus: Institutional structure and organisation**

- Affords a global view of the institution
- Examines its major characteristics, and its vision for future development
- Determines if and how it carries out its mission
- i.e. examines if the institution provides a stimulating, effective and efficient environment for learning, research and service to society.

## 2. IEP Distinctive Features (2)

- EUA is independent of national agencies or government evaluation programmes
- Strengthens long-term strategic management, organisation of change, capacity for development
- Non-profit approach, geared towards the interests of the university
- Not linked to allocation of funds or short-term control function on behalf of public authorities
- Experts are independent peers, supporting this conception of institutional evaluation.



# Institutional Evaluation Programme

## 3. Methodology : Evaluation Guidelines (1) Procedures

### Steps of the Evaluation Process :





# Institutional Evaluation Programme



## 3. Methodology : Evaluation Guidelines (2) Procedures

### **Self-Evaluation report by Institution :**

- Most important step, collaborative work,
- Involves the whole institution
- Organized by institution, following suggested framework,
- Try to analyze the institution's situation and give a fair view on it,
- Try to answer the key questions (and some others ones ...)

***Base of the work of the evaluation team...***



# Institutional Evaluation Programme



## 3. Methodology : Evaluation Guidelines (3) Procedures

### Site Visits Preparation:

- Evaluation team is chosen by IEP 3 current or former rectors or vice rectors + 1 team coordinator, all of them from different countries.
- Evaluation team visits university twice:
  - Preliminary visit: 2 days duration  
to understand national and institutional constraints and opportunities; programme established by university
  - Main visit: 3 days duration  
to understand strengths and weaknesses and make recommendations; programme established by IEP.

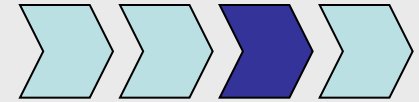


## 3. Methodology : Evaluation Guidelines (4) Procedures

### Site visits : People to meet

- Rector + other members of the rectorate(vice-rector and rector),
- Self-evaluation group,
- Representatives of central staff, international office, financial service, quality management unit, research office, etc.
- Members of Senate/Council of university
- Deans, Academic staff, Administrative and Technical staff,
- Students,
- External stakeholders,
- Visits: Some faculties, special centers

***Main purpose of the team: understand the institution ...***



## 3. Methodology : Evaluation Guidelines (5) Procedures

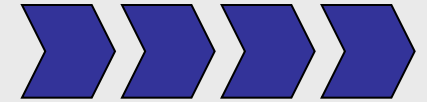
### Report

Presentation of the conclusions on three occasions:

- To the rector (pre oral report)
- To the larger public at the university (oral report)
- Written report, to whom it might concern.

***Hopefully helpful for the institution's improvement...***





## 3. Methodology : Evaluation Guidelines (6) Procedures

### Role of the Leadership of the University :

- Clarify the responsibilities of the Self-Evaluation Committee towards staff members who are not on the team
- Support and encourage the process along by explaining its significance and mitigating concerns
- Signs on to the evaluation report but has not to agree with every single point



# Institutional Evaluation Programme

## 3. Methodology : Evaluation Guidelines (7) Procedures

### Key Success Factors for the Evaluation :

- Address fears and any misunderstanding of the Programme's philosophy
- Involve a cross-section of the HEI from the start to the end of the process
- Focus should rather be on the process (collective task) than on the report



# Institutional Evaluation Programme

## 3. Methodology : Evaluation Guidelines (8)procedure

### ■ **About the teams**

- European peer review by senior HE leaders:
- A stable pool that has accumulated a wealth of international experience
- Annual training focusing on emerging HE trends
- Involvement of experienced peers from different types of HEIs
- Teams composed by peers of different countries, none from the country of the evaluated institution.

## 4. Lessons learned

- A single set of narrowly defined standards for HE is **not desirable** since it clashes with the need to have an innovative and diverse HE sector
- **But** it is important that each institution is clear about its own standards
- **And** that each institution is (externally) evaluated in the context of its standards



## 4. Lessons learned from EUA's QA activities: Autonomy and accountability

- A strong institution is a guarantee of academic freedom for academic staff
- Strong institutional autonomy is linked to the effective development of an internal quality culture
- A strong institutional core, appropriate devolution of responsibilities to faculties, a well thought-out communication strategy and community building are the conditions for an effective institution

## 4. Lessons learned from EUA activities: First

- There is no single definition of quality or excellence in higher education
  - Contextual definition, based on institutional mission and goals
  - Dialogue and dynamic concept → ongoing development → improvement
- Direct correlation between autonomy and quality culture
- Autonomy and accountability – an important balance



## Second-Institutional level: recommendations

- Institutional mission and goals as primary points of reference for all quality processes (fitness for purpose)
- A shared concept of quality among the university community (leadership, students & staff) -> quality culture
- Continuous improvement, and support (rather than a penalty culture), as the main purpose of internal quality measures -> forward looking
- Ensuring effective feedback loops on outcomes of quality processes (follow-up) and communication to the university community
- Complement internal quality processes with external elements -> institutional audits



# Third-National level: recommendations

- Ensure independence of the expert panels
- Be wary of standards, criteria, checklists and quantitative methods because
  - They do not grasp the complexity of HE and research
  - They risk stifling further development and institutional diversity
- Analyse the impact of evaluations in order to improve them:
  - Avoid costly procedures => cost/benefit analysis is essential (include intangible costs such as stress, loss of morale, etc.)
  - Avoid overly complicated or bureaucratic procedures
- Mindful of the effects of quality measures on creativity and innovation





# 5. Universities and quality development

Higher institutions of quality all over the world.

Universities themselves have the main role in quality assurance

Universities should be open to dialogue with external stakeholders

Key factors:

Leadership, Strategic thinking, Quality culture, Mission awareness, Financial and human resources



## 5. Universities and quality development

- To remember:
- The role of the president is important:
- Connecting the administration with academia
- To assure human resource development
- To assist and support quality culture
- To secure good quality information systems
- To show that University itself take care of quality
- To promote self evaluation



# Conclusions: QA position

- Key policy goals should be to ensure creative and innovative institutions
- Quality is contextual: its definition must take into account the specific institution and the national context of which it is part.
- Quality assurance should be orientated toward improvement
- There is an inextricable link between institutional autonomy and accountability: the greater the institutional autonomy, the more robust are the internal quality processes and vice versa



# Universities and quality development

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- There is an inextricable link between institutional autonomy and accountability: the greater the institutional autonomy, the more robust are the internal quality processes and vice versa
- The national and regional associations are essential: they need to negotiate, on behalf of the sector, appropriate quality frameworks



# Universities and quality development

- The Bologna proces



# 5. Universities and quality development

- The European Bologna process:
- Bachelors, masters and ph.d.
- Ects: European credit system
- European standards and guidelines
- Learning outcome instead of just curriculum
- The European register for quality assurance agencies EQAR

Created by EUA, EURASHE, ESIB and ENQA

# 6. The Bologna Process: Goal

- To create a European higher education area (EHEA) based on international cooperation and academic exchange that will:
  - Facilitate mobility of higher education students and staff
  - Prepare students for future careers and as active citizens of democratic modern society
  - Offer broad access to high quality education based on democratic principles and academic freedom



## 6. The Bologna Process: Means

- Three-cycle structure to ensure readable and comparables degrees
- National qualifications frameworks (compatible with overarching European framework) that define learning outcomes for the cycles
- Instilling a culture of quality assurance (internal and external) in line with European guidelines
- Recognition of foreign degrees, aided by principles (Recognition Convention) and instruments (Common credits system -*ECTS*-, Diploma Supplement)





## 6. Bologna Process: Achievements

- Movement for reform across 46 countries, in a relatively short period – over 74% of HEIs said in 2005 that they consider the EHEA necessary & desirable
- Structural reform - enormous progress in the implementation of three cycle degree structures across Europe since 1999
- Flexibility and partnership as principles: with a joint responsibility of all partners for successful implementation
- A voluntary process with no legal obligations and a tiny bureaucracy



## 6. Bologna Process: Achievements

### **National/institutional implementation & commonly agreed European standards & guidelines**

- Three-cycle structure – in the context of an overarching qualifications framework
- Transparency & recognition of qualifications using common tools: ECTS & DS
- Quality enhancement & quality assurance on the basis of the European Standards & Guidelines (ESG)
- Reform of doctoral programmes on the basis of commonly agreed principles



## 6. Bologna Process: Achievements ...

but also still much to be done

- Making student-centred learning a reality
  - Using the different Bologna instruments & tools properly: ECTS, Diploma supplement
  - Focus on learning outcomes
  - At national level – developing qualifications frameworks
  - Progression from one cycle to another
- Engaging with society
- Removing obstacles to mobility
- Continued focus on quality – also in response to growing demands for transparency, growth in rankings etc.



# 7. Quality: the three levels

- Institutional level:
  - Internal quality – a primary responsibility of the institution
  - Developing and embedding quality culture as a shared value and collective responsibility in institutions
- National/regional level:
  - External processes required by governments, usually initiated by agencies
  - Variety of concepts and procedures (accreditation vs. evaluation; programme vs. institution; standards vs. fitness for purpose)
- European level:
  - European Standards and Guidelines: Quality principles addressed to HEIs and QA agencies
  - European Quality Register of Agencies
  - European Quality Forum



## 8. Quality assurance: an essential tool for European HEIs - EUA QA activities

- Institutional Evaluation Programme (since 1994):
- Examples of EUA QA projects:
  - Quality Culture (2002-2006)
  - EMNEM- European Masters New Evaluation Methodology – guidelines for internal QA of joint master programmes (2006)
  - Creativity in Higher Education (2006-2007 – 32 institutions in 20 countries) and QAHECA (Quality Assurance for the Higher Education Change Agenda)
  - European Forum for Quality Assurance (2006-)
- E4 cooperation: Policy debates on the European dimension of QA (*European Standards and Guidelines*, register of QA agencies, annual QA forum)
- National and international activities